Windel I. W. Carl

(Original Signature of Member)

118TH CONGRESS 1ST SESSION

H.R.

To provide a clarification of non-applicability for regulation and prohibition relating to sensitive personal data under International Emergency Economic Powers Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr.	McCaul introduced	the	following	bill;	which	was	referred	to	the
	Committee on								

A BILL

- To provide a clarification of non-applicability for regulation and prohibition relating to sensitive personal data under International Emergency Economic Powers Act, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Deterring America's Technological Adversaries Act" or
 - 6 "DATA Act".

- 1 (b) Table of Contents.—The table of contents for
- 2 this Act is as follows:
 - Sec. 1. Short title and table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Authorization of appropriations.
 - Sec. 4. Severability.
 - Sec. 5. Definitions.
 - TITLE I—CLARIFICATION OF NON-APPLICABILITY FOR REGULATION AND PROHIBITION RELATING TO SENSITIVE PERSONAL DATA UNDER INTERNATIONAL EMERGENCY ECONOMIC POWERS ACT
 - Sec. 101. Clarification.
 - Sec. 102. Directive.
 - TITLE II—IMPOSITION OF SANCTIONS ON CERTAIN TRANSACTIONS RELATING TO CONNECTED SOFTWARE APPLICATIONS
 - Sec. 201. Imposition of sanctions.
 - Sec. 202. Sanction described.
 - Sec. 203. Sunset.

TITLE III—SPECIFIC DETERMINATIONS WITH RESPECT TO THE IMPOSITION OF SANCTIONS

- Sec. 301. Determination relating to Bytedance, Ltd., TikTok, and related entities.
- Sec. 302. Requests by appropriate congressional committees.

3 SEC. 2. FINDINGS.

- 4 Congress finds the following:
- 5 (1) On December 2, 2022, the Director of the
- 6 Federal Bureau of Investigation, Christopher Wray,
- 7 stated, "We. . .do have national security concerns
- 8 about the app [TikTok]. Its parent company is con-
- 9 trolled by the Chinese government. And it gives
- them the potential to leverage the app in ways that
- I think should concern us. . . One, it gives them the
- ability to control the recommendation algorithm
- which allows them to manipulate content and if they

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want to, to use it for influence operations which are a lot more worrisome in the hands of the Chinese Communist Party than whether or not you're steering somebody as an influencer to one product or another. They also have the ability to collect data through it on users which can be used for traditional espionage operations, for example. They also have the ability on it to get access, they have essentially access to the software to devices. So you're talking about millions of devices and that gives them the ability to engage in different kinds of malicious cyber activity through that. And so all of these things are in the hands of a government that doesn't share our values and that has a mission that's very much at odds with what's in the best interest of the United States that that should concern us.".

(2) On December 3, 2022, the Director of National Intelligence, Avril Haines, "It is extraordinary the degree to which China, in particular, but they're not the only ones, obviously, are developing just frameworks for collecting foreign data and pulling it in and their capacity to then turn that around and use it to target audiences for information campaigns or for other things, but also to have it for the future

1	so that they can use it for a variety of means that
2	they're interested in.".
3	(3) On December 16, 2022, the Director of
4	Central Intelligence, Bill Burns, stated, "I think it's
5	a genuine concernfor the U.S. government, in
6	the sense that, because the parent company of
7	TikTok is a Chinese company, the Chinese govern-
8	ment is able to insist upon extracting the private
9	data of a lot of TikTok users in this country, and
0	also to shape the content of what goes on to TikTok
1	as well to suit the interests of the Chinese leader-
2	shipWhat I would underscore, though, is that
13	it's genuinely troubling to see what the Chinese gov-
4	ernment could do to manipulate TikTok.".
5	(4) On December 23, 2022, both chambers of
6	Congress passed a bipartisan spending bill that in-
7	cluded a ban on using TikTok from government de-
8	vices.
9	SEC. 3. AUTHORIZATION OF APPROPRIATIONS.
20	No additional amounts are authorized to be made
21	available to carry out this Act.
22	SEC. 4. SEVERABILITY.
23	If any provision of this Act or its application to any
.4	person or circumstance is held invalid, the invalidity does
5	not affect other provisions or applications of this section

1	that can be given effect without the invalid provision or
2	application, and to this end the provisions of this Act are
3	severable.
4	SEC. 5. DEFINITIONS.
5	In this Act:
6	(1) AGENCY OR INSTRUMENTALITY OF A FOR-
7	EIGN STATE.—The term "agency or instrumentality
8	of a foreign state" has the meaning given such term
9	under section 1603(b) of title 28, United States
10	Code.
11	(2) Appropriate congressional commit-
12	TEES.—The term "appropriate congressional com-
13	mittees" means—
14	(A) the Committee on Foreign Affairs,
15	Committee on Ways and Means, and the Com-
16	mittee on Financial Services of the House of
17	Representatives; and
18	(B) the Committee on Foreign Relations
19	and the Committee on Banking, Housing, and
20	Urban Affairs of the Senate.
21	(3) CHINA.—The term "China" means—
22	(A) when used in the geographic sense, the
23	country of the People's Republic of China; and
24	(B) otherwise, the Government of the
25	country of the People's Republic of China, in-

1	cluding any entity acting on behalf of, or the
2	benefit of—
3	(i) the country of the People's Repub-
4	lie of China; or
5	(ii) the Government of the country of
6	the People's Republic of China.
7	(4) CONNECTED SOFTWARE APPLICATION.—
8	The term "connected software application" has the
9	meaning given such term in Executive Order 14034
10	(86 Fed. Reg. 31423; relating to protecting Ameri-
11	cans' sensitive data from foreign adversaries).
12	(5) ELECTION INTERFERENCE IN OR AGAINST A
13	FOREIGN COUNTRY THAT IS A TREATY ALLY OF THE
14	UNITED STATES OR A DEMOCRATIC OR EMERGING
15	DEMOCRATIC PARTNER OF THE UNITED STATES.—
16	The term "election interference in or against a for-
17	eign country that is a treaty ally of the United
18	States or a democratic or emerging democratic part-
19	ner of the United States" means actions to engage
20	in, directly or indirectly, activities originating from,
21	or directed by, persons located, in whole or in sub-
22	stantial part, outside the territory of a treaty ally of
23	the United States or a democratic or emerging
24	democratic partner of the United States that have
25	the purpose or effect of tampering with, altering, un-

1	lawfully accessing, or causing a misappropriation of
2	information with the purpose or effect of interfering
3	with or undermining election processes or institu-
4	tions.
5	(6) Election interference in or against
6	THE UNITED STATES.—The term "election inter-
7	ference in or against the United States" includes ac-
8	tions to engage in, directly or indirectly, activities
9	originating from, or directed by persons located, in
10	whole or in substantial part, outside the United
11	States that—
12	(A) have the purpose or effect of tam-
13	pering with, altering, unlawfully accessing, or
14	causing a misappropriation of information with
15	the purpose or effect of undermining election
16	processes or institutions;
17	(B) deny access, block, degrade, or alter
18	election and campaign infrastructure, or related
19	systems or data related to political parties, can-
20	didates in elections for public office, the admin-
21	istration of elections for public office, or any
22	public election activity; or
23	(C) consist of the making of contributions
24	or donations, or any other activity prohibited
25	under section 319 of the Federal Election Cam-

1	paign Act of 1971 (52 U.S.C. 30121), with the
2	purpose or effect of undermining election proc-
3	esses or institutions.
4	(7) Foreign person.—The term "foreign per-
5	son''—
6	(A) means a person that is not a United
7	States person; and
8	(B) includes a nonresident alien individual,
9	foreign corporation, foreign partnership, foreign
10	trust, foreign estate.
11	(8) Knowingly.—The term "knowingly", with
12	respect to conduct, a circumstance, or a result,
13	means that a person has actual knowledge, or should
14	have known, of the conduct, the circumstance, or the
15	result.
16	(9) SENSITIVE PERSONAL DATA.—The term
17	"sensitive personal data" has the meaning given
18	such term in section 7.2 of title 15, Code of Federal
19	Regulations (or any successor regulation).
20	(10) TREATY ALLY OF THE UNITED STATES.—
21	The term "treaty ally of the United States" means
22	a foreign country that is a party to any of the fol-
23	lowing:
24	(A) The North Atlantic Treaty, signed at
25	Washington, April 4, 1949.

1	(B) The Security Treaty Between Aus-
2	tralia, New Zealand, and the United States of
3	America, signed at San Francisco, September
4	1, 1951.
5	(C) The Mutual Defense Treaty Between
6	the United States of America and the Republic
7	of the Philippines, signed at Washington, Au-
8	gust 30, 1951.
9	(D) The Southeast Asia Collective Defense
10	Treaty, signed at Manilla, September 8, 1954.
11	(E) The Treaty of Mutual Cooperation and
12	Security Between the United States of America
13	and Japan, signed at Washington, January 19,
14	1960.
15	(F) The Mutual Defense Treaty Between
16	the United States of America and the Republic
17	of Korea, signed at Washington, October 1,
18	1953.
19	(11) United states person.—The term
20	"United States person" means—
21	(A) a United States citizen;
22	(B) a permanent resident alien;
23	(C) an entity organized under the laws of
24	the United States (including foreign branches);
25	01.

1	(D) any person in the United States.
2	TITLE I—CLARIFICATION OF
3	NON-APPLICABILITY FOR
4	REGULATION AND PROHIBI-
5	TION RELATING TO SEN-
6	SITIVE PERSONAL DATA
7	UNDER INTERNATIONAL
8	EMERGENCY ECONOMIC POW-
9	ERS ACT
10	SEC. 101. CLARIFICATION.
11	(a) In General.—The importation to a country, or
12	the exportation from a country, of sensitive personal data
13	shall not constitute the importation from a country, or the
14	exportation to a country, of information or informational
15	materials for purposes of paragraph (1) or (3) of section
16	203(b) of the International Emergency Economic Powers
17	Act (50 U.S.C. 1702(b)).
18	(b) Rule of Construction.—Nothing in sub-
19	section (a), and nothing in the International Emergency
20	Economic Powers Act, may be construed to provide for
21	the application of paragraph (1) or (3) of section 203(b)
22	of the International Emergency Economic Powers Act (50
23	U.S.C. 1702(b)) to the importation to China, or the expor-
24	tation from China, directly or indirectly, of sensitive per-
25	sonal data.

1	SEC. 102. DIRECTIVE.
2	Not later than 180 days after the date of the enact-
3	ment of this Act, the Secretary of the Treasury shall issue
4	a directive prohibiting United States persons from engag-
5	ing in any transaction with a person that the Secretary
6	of the Treasury determines knowingly provides or may
7	transfer sensitive personal data of persons subject to
8	United States jurisdiction to any foreign person that—
9	(1) is subject to the jurisdiction or direction of,
10	or directly or indirectly operating on behalf of,
11	China; or
12	(2) is owned by, directly or indirectly controlled
13	by, or is otherwise subject to the influence of China.
14	TITLE II—IMPOSITION OF SANC-
15	TIONS ON CERTAIN TRANS-
16	ACTIONS RELATING TO CON-
17	NECTED SOFTWARE APPLICA-
18	TIONS
19	SEC. 201. IMPOSITION OF SANCTIONS.
20	(a) In General.—The President shall impose the
21	sanction described in section 202 with respect to any for-
22	eign person that, on or after the date of the enactment
23	of this Act, knowingly—
24	(1) operates, directs, or otherwise deals in a
25	connected software application that—

1	(A) is subject to the jurisdiction or direc-
2	tion of, or directly or indirectly operating on be-
3	half of China, or is owned by, directly or indi-
4	rectly controlled by, or otherwise subject to the
-5	influence of China; and
6	(B) is reasonable believed to have facili-
7	tated or may be facilitating or contributing to
8	China's—
9	(i) military, intelligence, espionage, or
10	weapons proliferation activities;
11	(ii) censorship activities;
12	(iii) surveillance activities;
13	(iv) control or use of recommendation
14	algorithms that are capable of manipu-
15	lating content;
16	(v) malicious cyber activities; or
17	(vi) use of data to target audiences
18	for information campaigns;
19	(2) directly or indirectly orders, controls, di-
20	rects, engages in, or otherwise facilitates an act of
21	election interference against the United States;
22	(3) directly or indirectly orders, controls, di-
23	rects, engages in, or otherwise facilitates an act of
24	election interference in or against a foreign country
25	that is

1	(A) a treaty ally of the United States; or
2	(B) a democratic or emerging democratic
3	partner of the United States;
4	(4) directly or indirectly orders, controls, di-
5	rects, engages in, or otherwise facilitates an act of
6	steering United States policy and regulatory deci-
7	sions in favor of China's strategic objectives, to the
8	detriment of the economic or national security of the
9	United States;
10	(5) knowingly facilitates a transaction or trans-
11	actions for or on behalf of a person described, or a
12	person that has engaged in the activity described, as
13	the case may be, in paragraph (1), (2), (3), or (4);
14	(6) knowingly assists, sponsors, or provides fi-
15	nancial, material, or technological support for a per-
16	son described, or a person that has engaged in the
17	activity described, as the case may be, in paragraph
18	(1), (2), (3), or (4); or
19	(7) is owned or controlled by, or has acted for
20	or on behalf of, directly or indirectly, a person de-
21	scribed, or a person that has engaged in the activity
22	described, as the case may be, in paragraph (1), (2),
23	(3), or (4).

1	(b) List of Foreign Countries That Are Demo-
2	CRATIC OR EMERGING DEMOCRATIC PARTNERS OF THE
3	UNITED STATES.—
4	(1) IN GENERAL.—Not later than 90 days after
5	the date of the enactment of this Act, the President
6	shall submit to the appropriate congressional com-
7	mittees—
8	(A) a definition of the term "democratic or
9	emerging democratic partner of the United
10	States"; and
11	(B) a list of foreign countries that are des-
12	ignated as a democratic or emerging democratic
13	partner of the United States for purposes of
14	subsection (a)(3) that includes the countries
15	listed in paragraph (2).
16	(2) Initial designations.—Sweden, Switzer-
17	land, Israel, India, and Taiwan shall be deemed to
18	have been so designated as a democratic or emerging
19	democratic partner of the United States for pur-
20	poses of subsection (a)(3).
21	(3) UPDATES.—The President shall submit to
22	the appropriate congressional committees an up-
23	dated list under subparagraph (A) on a periodic
24	basis.

1 SEC. 202. SANCTION DESCRIBED.

- 2 (a) IN GENERAL.—The sanction described in this
- 3 section is the exercise of all powers granted to the Presi-
- 4 dent by the International Emergency Economic Powers
- 5 Act (50 U.S.C. 1701 et seq.) (except that the require-
- 6 ments of section 202 of such Act (50 U.S.C. 1701) shall
- 7 not apply) to the extent necessary to block and prohibit
- 8 all transactions in all property and interests in property
- 9 of any foreign person or an agency or instrumentality of
- 10 a foreign state, as the case may be, if such property and
- 11 interests in property are in the United States, come within
- 12 the United States, or are or come within the possession
- 13 or control of a United States person.
- 14 (b) IMPLEMENTATION.—The President may exercise
- 15 all authorities provided under sections 203 and 205 of the
- 16 International Emergency Economic Powers Act (50
- 17 U.S.C. 1702 and 1704) to carry out this title.
- 18 (c) Regulations.—
- 19 (1) IN GENERAL.—The President shall pre-
- 20 scribe such regulations as may be necessary for the
- 21 implementation of this title.
- 22 (2) Prior briefing required.—Not later
- than 10 days before the prescription of regulations
- under paragraph (1), the President shall brief the
- appropriate congressional committees regarding the

1	proposed regulations and the provisions of this title
2	that such regulations are implementing.
3	(d) PENALTIES.—A person that violates, attempts to
4	violate, or causes a violation of any sanction authorized
5	by this title, or any regulation, license, or order issued to
6	carry out such sanctions, shall be subject to the penalties
7	set forth in subsections (b) and (c) of section 206 of the
8	International Emergency Economic Powers Act (50
9	U.S.C. 1705) to the same extent as a person that commits
10	an unlawful act described in subsection (a) of that section.
11	(e) Exceptions.—The following activities shall not
12	be subject to the imposition of sanctions under this title:
13	(1) Any authorized intelligence, law enforce-
14	ment, or national security activities of the United
15	States.
16	(2) Any transaction necessary to comply with
17	United States obligations under the Agreement be-
18	tween the United Nations and the United States of
19	America regarding the Headquarters of the United
20	States, signed at Lake Success June 26, 1947, and
21	entered into force November 21, 1947, or the Con-
22	vention on Consular Relations, done at Vienna April
23	24, 1963, and entered into force March 19, 1967, or
24	any other United States international agreement.

1	(f) WAIVER.—The President may, on a case-by-case
2	basis and for periods not to exceed 180 days each, waive
3	the application of sanctions imposed with respect to a for-
4	eign person under this title if the President certifies to
5	the appropriate congressional committees, not later than
6	15 days before such waiver is to take effect, that the waiv-
7	er is vital to the national security interests of the United
8	States.
9	SEC. 203. SUNSET.
10	This title, and the authorities provided by this title,
11	shall terminate on the date that is 5 years after the date
12	of the enactment of this Act.
13	TITLE III—SPECIFIC DETER-
14	MINATIONS WITH RESPECT
15	TO THE IMPOSITION OF SANC-
16	TIONS
17	SEC. 301. DETERMINATION RELATING TO BYTEDANCE,
18	LTD., TIKTOK, AND RELATED ENTITIES.
19	(a) In General.—Not later than 90 days after the
20	date of the enactment of this Act, and every 180 days
21	thereafter for 3 years, the President shall transmit to the
22	appropriate congressional committees a determination of
23	whether reasonable grounds exist for concluding that any

24 of the entities described in subsection (b)—

1	(1) meets the criteria described in paragraph
2	(1) or (2) of section 102 for purposes of applying a
3	directive described in such section with respect to
4	the entity; or
5	(2) have engaged in any conduct described in
6	section 201.
7	(b) Entities Described.—The entities described in
8	this subsection are—
9	(1) Bytedance, Ltd.;
10	(2) TikTok;
11	(3) any subsidiary of or a successor to an entity
12	described in paragraph (1) or (2); and
13	(4) any entity owned or controlled directly or
14	indirectly by an entity described in paragraph (1),
15	(2), or (3).
16	(e) FORM.—The determination described in sub-
17	section (a) shall be transmitted in unclassified form, and
18	any supporting documentation may be transmitted in a
19	classified annex.
20	(d) APPLICATION OF SANCTIONS.—If the President
21	makes an affirmative decision under subsection (a) with
22	respect to any entity described in subsection (b), the Presi-
23	dent shall impose the sanction described in section 202
24	with respect to the entity, as appropriate.

1	SEC. 302. REQUESTS BY APPROPRIATE CONGRESSIONAL
2	COMMITTEES.
3	(a) IN GENERAL.—Not later than 120 days after re-
4	ceiving a request from the chairperson or ranking member
5	of one or more of the appropriate congressional commit-
6	tees with respect to whether a foreign person meets the
7	eriteria described in paragraph (1) or (2) of section 102
8	for purposes of applying a directive described in such sec-
9	tion with respect to the person, or have engaged in any
10	conduct described in section 201 for the imposition of the
11	sanction described in section 202, the President shall—
12	(1) determine if that person meets the require-
13	ments described in the applicable section; and
14	(2) submit to the chairperson and ranking
15	member of the committee or committees a report
16	that includes—
17	(A) a statement of whether or not the
18	President imposed or intends to impose such
19	sanction with respect to the person; and
20	(B) if applicable, a description of the sanc-
21	tion so imposed or intended to be imposed.
22	(b) AVAILABILITY OF INFORMATION.—
23	(1) IN GENERAL.—Any information obtained at
24	any time with respect to the President making a de-
25	termination with respect to a foreign person under
26	subsection (a) or under any review of the foreign

1	person through other United States Government na-
2	tional security review processes, shall be made avail-
3	able to a committee or subcommittee of Congress of
4	appropriate jurisdiction, upon the request of the
5	chairman or ranking minority member of such com-
6	mittee or subcommittee.
7	(2) Prohibition on disclosure.—No such
8	committee or subcommittee, or member thereof, may
9	disclose any information made available under clause
10	(i), that is submitted on a confidential basis unless
11	the full committee determines that the withholding
12	of that information is contrary to the national inter-
13	est.
14	(c) FORM.—Each determination described in sub-
15	section (a)(1), and each report under subsection (a)(2),
16	may be submitted in classified or unclassified form, and
17	any supporting documentation to such determination or
18	report may contain a classified annex.