

Congress of the United States
Washington, DC 20515

May 19, 2026

The Honorable Eric Ueland
Acting Administrator
U.S. Agency for International Development
1300 Pennsylvania Avenue NW
Washington, DC 20004

Dear Acting Administrator Ueland:

We write to you regarding reports suggesting that senior leadership in the Office of Management and Budget (OMB), where you concurrently hold the Senate-confirmed position of Deputy Director for Management, is mismanaging the USAID dismantling and obstructing efforts to pay American private companies and non-governmental organizations (NGOs) for contracted services.¹ On May 7, you briefed the House Foreign Affairs and Senate Foreign Relations Committees on the USAID dismantling and specifically, the Administration's notification to Congress that it would use \$19.2 billion in available funds to cover the costs of closing out all former USAID awards, including expenses incurred and penalties due to the USAID dismantling. During this briefing, you failed to provide a mathematical justification for why \$19.2 billion is needed for this closeout exercise. Furthermore, at no point did you specify what the actual costs of the USAID dismantling would be, nor provide a timeline by which the U.S. Government would disburse outstanding payments owed to American companies and nonprofits.

Public reporting suggests OMB is impeding the work of the USAID Legacy Unit—the entity responsible for dismantling the agency and disbursing payments and reimbursements owed to U.S.-based organizations who implemented thousands of foreign assistance awards that had combatted hunger, infectious diseases, and poverty.² OMB has reportedly not adhered to the standard operating procedures outlined in Part 49 of the Federal Acquisition Regulations to facilitate contract closeouts, instead mandating burdensome authorizations that have hindered the Legacy Unit's efforts to process payments.³ OMB has reportedly also sought to place employment restrictions on former USAID staff, thereby leaving a skeleton staff to shutter a \$30 billion agency.⁴ Presumably because of these actions, the Legacy Unit was unable to meet the Trump Administration's original March 7 deadline to terminate USAID.

¹ Michael Igoe, "Inside the USAID Closeout Mess," *Devex*, March 4, 2026. <https://www.devex.com/news/inside-the-usaid-closeout-mess-111883>.

² Igoe, "Inside the USAID Closeout Mess."

³ 48 C.F.R. § 49 (2026).
48 C.F.R. § 52.249 (2025).

⁴ Michael Igoe, "USAID Bars its own Experts from Agency Closeout Jobs," *Devex*, <https://www.devex.com/news/usaid-bars-its-own-experts-from-agency-closeout-jobs-111779>.

During the May 7 briefing, you confirmed that the Administration has developed no contingency plans should the closeout of terminated awards not be completed by the Legacy Unit's now intended September 30 termination. This leaves the Legacy Unit approximately four and a half months to close out over 4,000 terminated USAID awards that were outstanding as of May 7, though the Unit has only managed to close out barely more than 1,000 awards in the six months since you assumed the role of Acting USAID Administrator. Such delays and mismanagement risk violating U.S. laws imposing strict deadlines on when government contracting officers should address contractor claims, as well as U.S. federal civil service laws and regulations that govern the treatment of federal employees.⁵

The Trump Administration's delays worsen the financial hardships facing former USAID implementing partners, many of which are still reeling from the President's illegal dismantling of USAID and drastic cuts to foreign assistance.⁶ Many of these organizations have not even received a timeline from the U.S. Government detailing when it will fulfill its contractual obligations and lawfully pay them. Several organizations have begun the process of taking legal action against the federal government, forcing the American people to shoulder the ensuing litigation costs, which may exceed \$344 million.⁷ The U.S. Government has already paid over \$8.9 million in interest payments and late charges to vendors in 2025, a more than sixfold increase in interest paid in one calendar year compared to the preceding 10 years combined.⁸ American taxpayers should not have to pay for this Administration's waste and ineptitude, especially when the Trump Administration's purported justification for dismantling USAID was to boost efficiency.

The Committee on Oversight and Government Reform is the principal oversight committee of the House of Representatives and has broad authority to investigate "any matter" at "any time" under House Rule X. Pursuant to the same rule, the Committee on Foreign Affairs has primary jurisdiction in the U.S. House of Representatives to conduct oversight of U.S. foreign policy, including "the application, administration, execution, and effectiveness of laws and programs within its jurisdiction."

⁵ 48 C.F.R. § 52.249 (2025).

⁶ Ana Lucia Murillo, "Bethesda's Global Communities Lays off One-Third of Staff After USAID Funding Dries Up," *Washington Business Journal*, August 21, 2025, <https://www.bizjournals.com/washington/news/2025/08/21/usaaid-global-communities-nonprofit-humanitarian.html>.

Brian Fraga and Brian Roewe, "Exclusive: Catholic Relief Services Lays Off Staff, Cuts Programs After USAID Shakeup," *National Catholic Reporter*, February 5, 2025, <https://www.ncronline.org/news/exclusive-catholic-relief-services-lays-staff-cuts-programs-after-usaid-shakeup>.

⁷ Igoe, "Inside the USAID Closeout Mess."

Jack Fitzpatrick and Ian Kullgren, "USAID Shutdown Costs Top \$6 Billion, Internal Estimates Show," *Bloomberg Government*, June 26, 2025, <https://news.bgov.com/bloomberg-government-news/usaaid-shutdown-costs-top-6-billion-internal-estimate-shows>.

⁸ U.S. Agency for International Development, *USAID's Interest Payments to Vendors in Calendar Year 2025*, 1-000-26-002-A (Washington, D.C.: USAID, 2026), <https://oig.usaid.gov/sites/default/files/2026-05/USAID%20OIG%20Management%20Advisory%20-%20USAID%27s%20Interest%20Payments%20to%20Vendors%20in%20Calendar%20Year%202025%20%281U100226%29.pdf>.

During the May 7 congressional briefing on the USAID termination, you did not provide satisfactory answers to the questions the Committee raised about the Legacy Unit's work and its specific efforts to fulfill its outstanding payments to vendors, including U.S.-based implementing partners. As a result, we request an additional briefing to relevant Congressional committees on the Legacy Unit's efforts to close out USAID awards by no later than June 12. Additionally, we request that you provide the Committees with written responses to the following requests for information by no later than June 5:

1. Please provide a comprehensive list of USAID programs that were terminated during the Trump Administration's foreign assistance review. For each award, please specify:
 - a. The country(ies) where the program was active.
 - b. The bureau under which the program was managed.
 - c. The total estimated cost ceiling of the award.
 - d. The implementing partner.
 - e. The original start and end date of the award, prior to termination.
 - f. The justification for why the program was terminated.
 - g. Whether any legal challenge was made by the implementer against termination.
2. How many of USAID's terminated awards—including contracts, grants, and cooperative agreements—have been closed out to date? What was the total value of these awards, and the total estimated cost of closing them out?
3. How many of USAID's terminated awards have yet to be closed out? What is the total value of these awards, and the total estimated cost to close them out?
4. What are the total expected USAID termination costs? How much of this total comprises outstanding closeout costs for which USAID must compensate former U.S.-based implementing partners? In addition to the total, please provide a breakdown of how much funding USAID owes, by organization and by award.
5. For remaining balances to U.S.-based implementing partners, please provide the Committees with an assessment of the total cost, including percentage and dollar amounts, for termination liabilities, and unpaid invoices, NICRA adjustments, asset disposition claims, and interest on unpaid/late invoices.
6. Please provide the Committees with a detailed, written plan for the Administration's termination settlement proposals with former USAID implementing partners based in the United States, including a timetable for completion of all settlements.
7. Please provide the Committees with a written table detailing how many staff, including contractors and U.S. direct hires, are currently working at the USAID Legacy Unit supporting closeout activities, as well as monthly operating expenses for that workforce. Please provide an assessment of the staff's level of acquisition and assistance experience.
8. Please provide the Committees a written list of all award closeout procedures or regulations that the USAID Legacy Unit or OMB leadership waived as part of the closeout process. Please include a description of whether closeout procedures have maintained compliance with the Prompt Payment Act, the Purpose Statue, reporting requirements for reprogramming exceeding the 10% threshold under Section 7015(c), analysis of circumstances in which you have invoked or plan to invoke notwithstanding authorities across multiple statutes, and other relevant procedures and regulations.
9. What is the total amount of reprogrammed USAID funding that has gone toward supporting OMB Director Russell Vought's security detail? From which

account was this funding reprogrammed? For what duration or period of the security detail did it support?

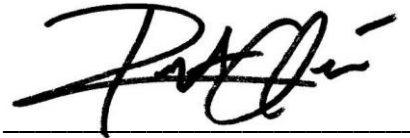
10. The April 20, 2026, CN indicates a total of \$19,178,471,868 that will be available for remaining closeout of terminated awards. In a May 7 briefing with Congressional staff, however, briefers indicated award closeout costs to date that suggest there will be ample residual balances remaining after all awards have been closed out. What is the agency's rationale for notifying the amount in the April 20 CN, and what will be the process for determining the disposition of any residual balances?

Thank you for your attention to this important matter. We look forward to your response.

Sincerely,



GREGORY W. MEEKS
Ranking Member
House Foreign Affairs Committee



Robert Garcia
Ranking Member
Committee on Oversight and
Government Reform